



**SECRETARIAT OF THE CONFERENCE ON INTERACTION
AND CONFIDENCE BUILDING MEASURES IN ASIA**

**СЕКРЕТАРИАТ СОВЕЩАНИЯ ПО ВЗАИМОДЕЙСТВИЮ
И МЕРАМ ДОВЕРИЯ В АЗИИ**

№13-1/792

*Enclosure:
as stated, on 13 p.*

The Secretariat of the Conference on Interaction and Confidence Building Measures in Asia (CICA) presents its compliments to the CICA Member States and, on behalf of CICA Chairmanship, has the honour to forward herewith a Draft CICA Plan of Action on the Implementation of the United Nations Global Counter-Terrorism Strategy, prepared on the basis of proposals from the CICA Member States, and a background paper by the Chairmanship for introduction and discussion at the meeting of the Senior Officials Committee on 8 December 2021 under agenda item 7.

The Secretariat avails itself of this opportunity to renew to the CICA Member States the assurances of its highest consideration.

Nur-Sultan, 29 November 2021



**MEMBER STATES
OF THE CONFERENCE ON INTERACTION
AND CONFIDENCE BUILDING MEASURES
IN ASIA**



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AND CONFIDENCE BUILDING MEASURES IN ASIA**

**СЕКРЕТАРИАТ СОВЕЩАНИЯ ПО ВЗАИМОДЕЙСТВИЮ
И МЕРАМ ДОВЕРИЯ В АЗИИ**

№13-1/792

*Приложение:
упомянутое,
на 13 л.*

Секретариат Совещания по взаимодействию и мерам доверия в Азии (СВМДА) свидетельствует свое уважение государствам-членам СВМДА и, от имени Председательства СВМДА, имеет честь направить проект Плана действий СВМДА по имплементации Глобальной контртеррористической стратегии Организации Объединенных Наций, подготовленный на основе предложений государств-членов, а также пояснительную записку Председательства для представления и обсуждения на заседании Комитета старших должностных лиц 8 декабря 2021 года по пункту 7 Повестки дня.

Секретариат пользуется случаем, чтобы возобновить государствам-членам СВМДА уверения в своем весьма высоком уважении.

город Нур-Султан, 29 ноября 2021 г.



**ГОСУДАРСТВА-ЧЛЕНЫ
СОВЕЩАНИЯ ПО ВЗАИМОДЕЙСТВИЮ И
МЕРАМ ДОВЕРИЯ В АЗИИ**

*Қосымша:
аталған 13 п.*

Азиядағы өзара іс-қимыл және сенім шаралары кеңесінің (АӨСШК) Хатшылығы АӨСШК мүше мемлекеттеріне өзінің зор ілтипатын білдіреді және АӨСШК төрағалығы атынан мүше мемлекеттердің ұсыныстары негізінде дайындалған АӨСШК-тің Біріккен Ұлттар Ұйымының терроризмге қарсы жаһандық стратегиясын іске асыру бойынша АӨСШК іс-қимыл жоспарының жобасын және анықтамалық материалды 2021 жылғы 8 желтоқсанда өтетін Аға лауазымды тұлғалар комитетінің отырысында күн тәртібінің 7-тармағы бойынша ұсыну және талқылау үшін жіберуді өзіне мәртебе санайды.

Хатшылық осы мүмкіндікті пайдалана отырып, АӨСШК мүше мемлекеттеріне өзінің зор ілтипатын тағы да растайды.

Нұр-Сұлтан қаласы, 2021 жылғы 29 қараша

**АЗИЯДАҒЫ ӨЗАРА ІС-ҚИМЫЛ ЖӘНЕ
СЕНІМ ШАРАЛАРЫ КЕҢЕСІНІҢ
МҮШЕ МЕМЛЕКЕТТЕРІ**



Chairmanship of Kazakhstan

**Draft CICA Plan of Action on the Implementation of
the United Nations Global Counter-Terrorism Strategy**

We, the Member States of the Conference on Interaction and Confidence Building Measures in Asia (CICA);

Reiterating strong condemnation of terrorism in all its forms and manifestations and reaffirming that any acts of terrorism are criminal and unjustifiable, regardless of their motivations, whenever, wherever and by whomsoever committed;

Recognising that terrorism constitutes a direct violation of human rights, in particular the right to life and freedom, security and development; is aimed at threatening territorial integrity, stability and the security of States; and that the international community should take the necessary steps to enhance cooperation to prevent and combat terrorism in a decisive, unified, coordinated, inclusive and transparent manner;

Recognising also that terrorism cannot and should not be associated with any religion, nationality, civilisation or ethnic group,

Reaffirming our strong commitment to the purposes and principles of the UN Charter and the primary responsibility of the UN Security Council for the maintenance of international peace and security ¹ as well as generally recognized principles of international law, especially sovereign equality, territorial integrity, political independence and non-interference in their internal affairs;

Reiterating our strong resolve to combat terrorism in all its forms and manifestations, including financing, supporting, harbouring, training and equipping of terrorists and strengthen bilateral, regional and international cooperation;

¹ UNSCR 1624

Emphasising the central role of the UN in the fight against international terrorism and reaffirming the UN Global Counter-Terrorism Strategy and its four pillars; and calling to step up our efforts to implement the Strategy in an integrated and balanced manner in all its aspects;

Reiterating the primary role of States in preventing and countering terrorism both at the national and international levels, including the implementation of the UN Global Counter-Terrorism Strategy;

Welcoming the adoption of the General Assembly Resolution A/RES/75/291 on the seventh review of the United Nations Global Counter-Terrorism Strategy which, inter alia, encourages the development of national, subregional and regional plans to support the implementation of the Strategy;

Emphasising that promotion and protection of human rights, rule of law, and sustainable economic and social development are factors which can contribute to address the conditions conducive to the spread of terrorism;

Mindful of the role CICA is well placed to play in coordinating efforts for national, regional and international counter-terrorism initiatives;

Taking into account that the present Action Plan is aimed at implementation, on a voluntary basis, of the UN Global Counter-Terrorism Strategy in a comprehensive manner within the CICA region, and that this Plan may be reviewed as required;

Recognizing the need to respect the sovereignty of each country and its relevant pertinent national legislations;

Pillar I: Measures to address the conditions conducive to the spread of terrorism

Resolve to undertake the following measures aimed at addressing the conditions conducive to the spread of terrorism:

1. To take measures pursuant to international law and while ensuring national ownership, to address all drivers of extremism conducive to terrorism, both internal and external, in a balanced manner.
2. To eradicate poverty and to promote sustainable economic and social development, social justice as part of the strategy to prevent spread of terrorism and to support exchange of good practices and information in this area.

3. To promote human rights as well as values of mutual respect and tolerance among different cultures, civilizations and religions.
4. To respect freedom of religions, promote inter-ethnic and inter-religious dialogue and prevent disinformation that could lead to radicalization.
5. To look into ways to develop tools of assistance at the national and regional level on a voluntary basis with coordination among member states to address the needs of victims of terrorism, including the respect of victims' right of equal access to justice and their right to an effective remedy.
6. To condemn any forms of justification or glorification apologia of terrorism, that may incite further terrorist acts, we agree to continue to work to develop and adopt measures to counter the threat posed by the spread of terrorist ideology as well as means to counter terrorism propaganda, incitement and recruitment, including through the Internet and social networks in accordance with our domestic legislation and respective obligations under international law to prohibit by law incitement to commit a terrorist act or acts and prevent such conduct.
7. We recognize the role of the media, effective communication and use of ICT, as crucial for success of counter-narrative and counter-terrorism efforts among other things.

Pillar II: Preventing and combating terrorism

We resolve to undertake the following measures to prevent and combat terrorism in accordance with generally recognized norms and principles of international law as well as national legislation:

1. To consider becoming parties to international counterterrorism legal instruments, in accordance with their constitutional process.
2. To support the implementation of the Code of Conduct towards Achieving a World Free of Terrorism adopted on the margins of the 73rd session of the UN General Assembly and supported by a majority of the CICA Member States.
3. To intensify cooperation among law enforcement agencies in preventing and combating terrorism as well as in combating transnational organized crime, including the illicit trafficking in and smuggling of arms and drugs,

human trafficking, and money laundering, which are closely connected to the financing of terrorism.

4. To continue to implement the FATF Standards on countering money laundering, the financing of terrorism and proliferation of weapons of mass destruction, as well as to enhance cooperation in these areas within the FATF and the relevant regional bodies.
5. To implement individual and collective measures to address terrorist threats in accordance with domestic and international law, while ensuring freedom of information and expression, and share relevant national experience and best practices with each other.
6. To take effective measures in accordance with international law to ensure that the territories of Member States are not used for the training, financing and transit of terrorist groups.
7. To increase efforts to prevent and counter terrorism and extremism, including the spread of terrorist and extremist ideology and propaganda and the use of the Internet for terrorist purposes in their countries;
8. To urge the media to apply ethical standards when depicting terrorist events in order to avoid amplifying terrorist and extremist content
9. To cooperate in efforts to address the threat posed by foreign terrorist fighters, including by preventing the radicalization to terrorism and recruitment of foreign terrorist fighters, preventing foreign terrorist fighters from crossing our national borders, disrupting and preventing financial support to foreign terrorist fighters, and developing and implementing prosecution, reintegration and rehabilitation strategies for returning foreign terrorist fighters in accordance with national legislation.
10. To identify and suppress terrorist activities of criminal groups and individuals obtaining, handling, financing, storing, using or seeking access to all types of explosives, materials and components that can be used to manufacture explosive devices.
11. To destroy laboratories and other specialized facilities of terrorist organizations intended for manufacture of arms, ammunition, explosives and explosive devices as well as weapons of mass destruction.

Pillar III: Measures to build States' capacity to prevent and combat terrorism

We resolve to undertake the following measures to develop our capacities to prevent and combat terrorism:

1. To encourage organizing training programmes, workshops and seminars for the relevant agencies.
2. To encourage efforts for sharing and exchange of information and best practices among law enforcement agencies through bilateral, regional and multilateral legal mechanisms in accordance with domestic and international law to support effective criminal investigation and prosecution of any person who supports, facilitates, participates or attempts to participate in the financing, planning, preparation, perpetration of terrorist acts or provides safe heavens.
3. To strengthen the capacity of the criminal justice systems to properly investigate, prosecute and adjudicate terrorist offences.
4. To encourage sustained cooperation among international and regional organizations as well as with the relevant UN agencies through memoranda of understanding or other means for more effective and practical cooperation, joint activities and efficient exchange of information.
5. To facilitate interaction and enhanced cooperation through multilateral and bilateral agreements between governmental focal points in the Member States.
6. To promote, where feasible, partnerships in the fight against terrorism, in order to develop capacity-building prevention and protection programs according to national legislation local conditions and national priorities.
7. To promote collective or bilateral cooperation upon request from member States through technical, logistical or financial assistance, for the purpose of combating terrorism.

Pillar IV: Measures to ensure respect for human rights for all and the rule of law as the fundamental basis of the fight against terrorism

We resolve to undertake the following measures while reaffirming that the promotion and protection of human rights for all and respect for the rule of

law is essential to all components of the Strategy, recognising that effective counter-terrorism measures and the protection of human rights are not conflicting goals, but complementary and mutually reinforcing, and emphasizing the need to promote international solidarity in support of victims of terrorism and to ensure that victims of terrorism are treated with dignity and respect:

1. To ensure that any measures taken to combat terrorism comply with our respective obligations under international law, in particular human rights law, refugee law and international humanitarian law, also taking into consideration effects of terrorism on human rights of the victims of terrorism.
 2. To reaffirm the essential role of the United Nations system in strengthening the international legal architecture by promoting the rule of law, respect for human rights and effective criminal justice systems, which constitute the fundamental basis of our common fight against terrorism.
 3. To encourage public discussion of national programmes, plans and strategies on countering terrorism in order to ensure transparency and accountability.
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BACKGROUND PAPER
on the Draft CICA Plan of Action on Implementation
of the United Nations Global Counter-Terrorism Strategy

In the Almaty Act of 2002, the founding document of CICA, “the Member States unconditionally and unequivocally condemn terrorism in all its forms and manifestations as well as any support or acquiescence to it and the failure to directly condemn it.” (para.16, Almaty Act).

The critical importance of this matter was evidenced with the adoption of the “CICA Declaration on Eliminating Terrorism and Promoting Dialogue Among Civilizations” (in parallel with the Almaty Act) that was to become the outcome Declaration of the First Summit of Heads of State and Government. The document reaffirms the key significance and commitment to fully support the implementation of UN Security Council Resolution No.1373 and other resolutions aimed at countering terrorism, adopted by the UN that serve as the basic framework for national, regional and international obligations and efforts in combating terrorism.

In this respect, counter-terrorism issues are the major focus of the CICA Member States’ cooperation that have been reflected in the updated **Catalogue of Confidence of Building Measures of CICA** (*was adopted at the Ministerial Meeting of CICA in October 2021*) as “Combating terrorism” in “New Challenges and Threats” dimension priority area of cooperation.

In 2012, the CICA engaged in the development of the Member States’ potential joint initiatives on implementation of the **UN Global Counter-Terrorism Strategy (UNGCTS)**, adopted by United Nations General Assembly Resolution No. 60/288 of 8 September 2006, in an effort to foster cooperation in combating terrorism and in line with the initiative of the Republic of Turkey.

For reference: UNGCTS, for the first time, united 192 Member States when the resolution was adopted by consensus.

The strategy includes over 50 practical recommendations and regulations grouped into the following four aspects:

- a) measures to address the conditions conducive to the spread of terrorism;*
- b) measures to prevent and combat terrorism;*
- c) measures to build States' capacity to prevent and combat terrorism and to strengthen the role of the UN's system in this regard;*
- d) measures to ensure respect for human rights for all and the rule of law as the fundamental basis of the fight against terrorism.*

Therefore in 2012, the CICA Foreign Ministers requested the Secretariat to take steps in the elaboration of the **CICA Plan of Action on the Implementation of the UN Global Counter-Terrorism Strategy** under the guidance of the Senior Officials Committee (*para. 5.7 of the Declaration of the Fourth CICA Ministerial Meeting held on 12 September 2012*).

Further to consultations with the relevant UN agencies, the Secretariat elaborated the draft Action Plan and circulated it to the Member States for the first time in November 2013.

Since then, the draft was repeatedly reviewed at the meetings of SWG and SOC, but the Member States have not reached consensus on this matter.

Therefore, at the 5th CICA Ministerial Meeting held in April 2016, it was reiterated that (*para. 18 of the CICA Ministerial Meeting Declaration*) the Ministers shared the view on adopting *the CICA Plan of Action on the Implementation of UNGCTS* that would provide further impetus to the promotion of cooperation among the CICA Member States in the fight against terrorism, and called upon all parties to work towards its full and effective implementation.

During the 5th CICA Summit in Dushanbe in June 2019, the Heads of State reaffirmed the central role of the United Nations in the international fight against terrorism, and emphasized the importance of further actions aimed at finalizing the CICA Plan of Action on the Implementation of UNGCTS (*para.13 of the Declaration of the 5th Council of Heads of State*).

The Member States have not been able to reach consensus on the text of the Plan in spite of numerous attempts, and no progress was made in 2020 due to the COVID-19 pandemic.

Given the increased importance of this matter for all Member States, the Republic of Kazakhstan, as the Chair in CICA, is committed to finalize the CICA Plan of Action on the Implementation of UNGCTS and proceed with its execution.

In fact, during the SOC meeting held on 23 June 2021, Under-Secretary-General of the United Nations Counter-Terrorism Office Vladimir Voronkov addressed the meeting participants and emphasized the importance of combining efforts of all countries to counter terrorism, and called upon the CICA Member States to work together.

The analysis made indicated that certain items of the draft of CICA Plan of Action duplicated the UNGCTS, and the size of the document has increased significantly (*in 2013, the initial draft of CICA Plan of Action included three pages, while the draft, as of 9 February 2020, already consists of 10 pages*).

In this respect, the CICA Chairmanship, in partnership with relevant experts, has reviewed and refined the draft on the basis of Member States' comments made so far and is hereby proposing a new version for further discussion (SOC/2021/DRAFT/3).

Thereafter, the Chairmanship plans to take the following steps:

1. Inform SOC on 8 December 2021 regarding the progress on this document and the efforts made (*item 7 of the SOC Agenda*).
2. In the 1st quarter of 2022, hold a specialised meeting of CICA* (*in a hybrid format*), focused on the review of CICA Plan of Action, with the participation of heads of relevant national agencies of the Member States. Invite Under-Secretary-General of the UN CTO V.Voronkov and Director of the SCO RATS Executive Committee to be the keynote speakers at the meeting.
3. Resume the work on elaborating and finalizing the draft Plan of Action with the Member States in line with the CICA Rules of Procedure.

* A recommendation of the SOC is needed for holding such a meeting in accordance with p.8.1 of the CICA Rules of Procedure.

ПОЯСНИТЕЛЬНАЯ ЗАПИСКА
«В отношении проекта Плана действий СВМДА
по имплементации ГКТС ООН»

В Алматинском Акте 2002 года, учредительном документе СВМДА, «государства-члены безусловно и однозначно осуждают терроризм во всех его формах и проявлениях, а также осуждают его поддержку или молчаливое признание, равно как и неспособность прямо осудить терроризм» (п.16 Алматинского Акта).

Особая важность данной проблемы для государств-членов также подтверждается тем, что одновременно с Алматинским Актом была принята «Декларация СВМДА об устранении терроризма и содействии диалогу между цивилизациями», которая стала итоговой Декларацией 1-го Саммита глав государств и правительств. В документе подтверждается ключевое значение и обязательства в полной мере поддерживать выполнение резолюции СБ ООН №1373 и других принятых резолюций ООН по борьбе с терроризмом, которые создают базовые рамки для национальных, региональных и международных обязательств и усилий в борьбе с терроризмом.

В этой связи, вопросы борьбы с терроризмом стали одним из основных направлений сотрудничества государств-членов СВМДА, которые нашли свое отражение в обновленном **Каталоге мер доверия СВМДА** (*утвержден ВМИД СВМДА в октябре 2021 года*) в качестве приоритетной сферы сотрудничества «Борьба с терроризмом» в измерении «Новые вызовы и угрозы».

В целях расширения сотрудничества в борьбе с терроризмом, а также по инициативе Республики Турция, в 2012 году СВМДА приступило к проработке возможных совместных мер государств-членов по

имплементации **Глобальной контртеррористической стратегии ООН (ГКТС ООН)**, принятой резолюцией Генеральной Ассамблеи ООН №60/288 от 8 сентября 2006 года.

Справочно: ГКТС ООН впервые объединила все 192 государства-члена ООН, резолюция по которой была принята консенсусом.

Стратегия включает более 50 практических рекомендаций и положений, объединенных по следующим 4-м направлениям:

a) меры по устранению условий, способствующих распространению терроризма;

b) меры по предотвращению терроризма и борьбе с ним;

c) меры по укреплению потенциала государств по предотвращению терроризма и борьбе с ним и укреплению роли системы ООН в этой области;

d) меры по обеспечению всеобщего уважения прав человека и верховенства права в качестве фундаментальной основы для борьбы с терроризмом.

В результате, в 2012 году министры иностранных дел СВМДА дали поручение Секретариату инициировать шаги по разработке **Плана действий СВМДА по имплементации Глобальной контртеррористической стратегии ООН** под руководством Комитета старших должностных лиц (*п.5.7 Декларации 4-й ВМИД СВМДА от 12 сентября 2012 года*).

По итогам проведенных консультаций с соответствующими агентствами ООН, Секретариат подготовил проект Плана и впервые распространил его среди государств-членов в ноябре 2013 года.

В последующем, проект документа неоднократно рассматривался на заседаниях СРГ и КСДЛ, однако государства-члены не смогли достигнуть консенсуса.

В этой связи, на 5-й Встрече министров иностранных дел государств-членов СВМДА в апреле 2016 года вновь было отмечено (*п.18 Декларации ВМИД*), что министры разделяют мнение о том, что принятие Плана действий СВМДА по имплементации ГКТС ООН обеспечит

дальнейший импульс для укрепления сотрудничества между государствами-членами СВМДА в области противодействия терроризму и призвали все стороны работать во имя ее полного и эффективного осуществления.

В ходе 5-го Саммита СВМДА в г.Душанбе в июне 2019 года главы государств также подтвердили центральную роль ООН в международной борьбе против терроризма и подчеркнули важность дальнейшей работы по согласованию Плана действий СВМДА по имплементации ГКТС ООН (*п.13 Декларации 5-го СГГ*).

Несмотря на неоднократные попытки, государства-члены так и не смогли прийти к консенсусу по тексту Плана, а в 2020 году, из-за пандемии Covid-19, данная работа не получила развития.

Ввиду высокой важности проблемы для всех государств-членов, Республика Казахстан, как Председатель СВМДА, намерена завершить согласование Плана действий СВМДА по имплементации ГКТС ООН и приступить к его реализации.

Так, в ходе КСДЛ 23 июня 2021 года к участникам заседания обратился Заместитель Генерального секретаря – Глава Контртеррористического управления ООН В.И.Воронков, который отметил важность объединения всех стран в борьбе с терроризмом и призвал государства-членов СВМДА к совместной работе.

Проведенный анализ также показал, что отдельные позиции проекта Плана стали дублировать ГКТС ООН, а объем документа значительно вырос (*в 2013 году первый проект Плана был на 3-х листах, то проект от 9 февраля 2020 года насчитывает уже 10 листов*).

В этой связи, Председательство СВМДА, с привлечением соответствующих экспертов, рассмотрело и доработало проект плана на основе полученных на данный момент комментариев государств-членов и настоящим предлагает новую версию документа для дальнейшего обсуждения (SOC/2021/DRAFT/3).

В дальнейшем Председательство планирует реализовать следующие шаги:

1. В ходе КСДЛ 8 декабря 2021 года проинформировать о ходе работы над документом и проделанной работе (*п.7 повестки дня КСДЛ*).
2. В 1-м квартале 2022 года провести специализированную встречу СВМДА¹ (*в гибридном формате*) с участием руководителей компетентных национальных ведомств государств-членов, на которой рассмотреть проект Плана. В качестве основных докладчиков пригласить Заместителя Генерального секретаря ООН В.Воронкова и Директора Исполкома РАТС ШОС.
3. По итогам Специализированной встречи продолжить работу по проработке и согласованию проекта Плана с государствами-членами согласно Правилам процедур СВМДА.

¹ В соответствии с п. 8.1 Правил процедур СВМДА, для проведения такой встречи необходима рекомендация КСДЛ.