



**SECRETARIAT OF THE CONFERENCE ON INTERACTION  
AND CONFIDENCE BUILDING MEASURES IN ASIA**

**СЕКРЕТАРИАТ СОВЕЩАНИЯ ПО ВЗАИМОДЕЙСТВИЮ  
И МЕРАМ ДОВЕРИЯ В АЗИИ**

**№NCT/CT/443**

*Enclosure: as stated,  
on 25 p.*

The Secretariat of the Conference on Interaction and Confidence Building Measures in Asia (CICA) presents its compliments to the CICA Member States and has the honour to convey the concept paper of the *CICA Specialized Meeting on "Development of cooperation between the CICA Member States for implementation of the UN Global Counter-Terrorism Strategy (UNGCTS)"*.

The event will be organized by the Republic of Kazakhstan on **24 May 2022** in an online format in accordance with the decision of the CICA Senior Officials Committee of 8 December 2021 (SOC/2021-III/DEC/1).

The Specialized Meeting is expected to discuss the draft CICA Action Plan on Implementation of the UNGCTS, which was circulated to the Member States by the Secretariat' note No. 13-1/792 of 29 November 2021.

In that respect, the Chairmanship kindly invites comments from the CICA Member States on the attached concept paper and requests to nominate duly authorized expert(s) for participation at the meeting (heads of governmental departments, agencies and organizations of the CICA Member States in the field of counter-terrorism) **by 5 May 2022**.

The Secretariat avails itself of this opportunity to renew to the CICA Member States the assurances of its highest consideration.

Nur-Sultan, 11 April 2022

**MEMBER STATES  
OF THE CONFERENCE ON INTERACTION  
AND CONFIDENCE BUILDING MEASURES  
IN ASIA**





SECRETARIAT OF THE CONFERENCE ON INTERACTION  
AND CONFIDENCE BUILDING MEASURES IN ASIA

СЕКРЕТАРИАТ СОВЕЩАНИЯ ПО ВЗАИМОДЕЙСТВИЮ  
И МЕРАМ ДОВЕРИЯ В АЗИИ

№NCT/СТ/443

Секретариат Совещания по взаимодействию и мерам доверия в Азии (СВМДА) свидетельствует свое уважение государствам-членам СВМДА и имеет честь препроводить концепцию *Специализированной встречи СВМДА на тему «Развитие сотрудничества государств-членов СВМДА по реализации Глобальной контртеррористической стратегии Организации Объединенных Наций (ГКТС ООН)».*

Мероприятие будет проводиться Республикой Казахстан в онлайн-формате **24 мая 2022 года** в соответствии с решением Комитета старших должностных лиц СВМДА от 8 декабря 2021 года (SOC/2021-III/DEC/1).

В ходе Специализированной встречи планируется обсудить проект Плана действий СВМДА по имплементации ГКТС ООН, который был направлен государствам-членам циркулярной нотой Секретариата №13-1/792 от 29 ноября 2021 года.

В этой связи, Председательство любезно просит государства-члены СВМДА направить свои комментарии к прилагаемой концепции и номинировать должным образом уполномоченных экспертов для участия в заседании (руководители государственных ведомств, учреждений и организаций государств-членов СВМДА в сфере борьбы с терроризмом) в срок **до 5 мая 2022 года**.

Секретариат пользуется случаем, чтобы возобновить государствам-членам СВМДА уверения в своем высоком уважении.

город Нур-Султан, 11 апреля 2022 года

ГОСУДАРСТВА-ЧЛЕНЫ  
СОВЕЩАНИЯ ПО ВЗАИМОДЕЙСТВИЮ И  
МЕРАМ ДОВЕРИЯ В АЗИИ



Азиядағы өзара іс-қимыл және сенім шаралары кеңесінің (АӨСШК) Хатшылығы АӨСШК мүше мемлекеттеріне өзінің зор ілтиратын білдіре отырып және «*Біріккен Ұлттар Ұйымының Жаһандық терроризмге қарсы стратегиясын (БҰҰ ЖТҚС) іске асыру жөніндегі АӨСШК-ке мүше мемлекеттердің ынтымақтастығын дамыту» тақырыбындағы АӨСШК-тің мамандандырылған кездесуінің тұжырымдамасы жобасын жолдауды өзіне мәртебе санайды.*

Аталмыш іс-шараны Қазақстан Республикасы АӨСШК аға лауазымды тұлғалары комитетінің 2021 жылғы 8 желтоқсандағы (SOC/2021-III/DEC/1) шешіміне сәйкес **2022 жылғы 24 мамырда** онлайн-форматта өткізеді.

Мамандандырылған кездесу барысында Хатшылықтың мүше мемлекеттерге 2021 жылғы 29 қарашадағы №13-1/792 циркулярлық нотасымен жіберілген БҰҰ ЖТҚС имплементациялау жөніндегі АӨСШК іс-қимыл жоспарының жобасын талқылау жоспарлануда.

Осыған байланысты, тәрағалық АӨСШК-ке мүше мемлекеттерден **2022 жылғы 5 мамырға** дейінгі мерзімде қоса беріліп отырған тұжырымдамаға өз түсініктемелерін жолдауды және отырысқа (АӨСШК-ке мүше мемлекеттердің терроризмге қарсы күрес саласындағы мемлекеттік ведомстволарының, мекемелері мен үйымдарының басшылары) қатысу үшін тиісті түрде уәкілетті сарапшыларды ұсынуды сұрайды.

Хатшылық осы мүмкіндікті пайдалана отырып, АӨСШК мүше мемлекеттерініне өзінің зор ілтиратын тағы да растайды.

Нұр-Сұлтан қаласы, 2021 жылғы 11 сәуір

**АЗИЯДАҒЫ ӨЗАРА ИС-ҚИМЫЛ ЖӘНЕ  
СЕНІМ ШАРАЛАРЫ КЕҢЕСІНІҢ МҮШЕ  
МЕМЛЕКЕТТЕРИ**



## CONCEPT PAPER

### SPECIALIZED MEETING OF CICA

on “Development of cooperation between the CICA Member States for implementation of the UN Global Counter-Terrorism Strategy”

#### Introduction:

Terrorism is one of the most serious threats to international peace and security in all its forms and manifestations.

This fact is reflected in the Almaty Act of 2002, the founding document of CICA in which “the Member States unconditionally and unequivocally condemn terrorism in all its forms and manifestations as well as any support or acquiescence to it and the failure to directly condemn it.”<sup>1</sup>

The critical importance of this matter was evidenced by the adoption (in parallel with the Almaty Act) of the “CICA Declaration on Eliminating Terrorism and Promoting Dialogue Among Civilizations” that was to become the outcome Declaration of the First Summit of Heads of State and Government. The document reaffirms the key significance and commitment to fully support the implementation of UN Security Council Resolution No.1373 and other resolutions aimed at countering terrorism adopted by the UN that serve as the basic framework for national, regional and international obligations and efforts in combating terrorism.

In 2012, CICA engaged in the development of the Member States’ potential joint initiatives on implementation of the UN Global Counter-Terrorism Strategy (UNGCTS), adopted by United Nations General Assembly Resolution No. 60/288 of 8 September 2006, in an effort to foster cooperation in combating terrorism and in line with the initiative of the Republic of Turkey.

Therefore in 2012, CICA Foreign Ministers requested<sup>2</sup> the Secretariat to take steps to elaborate the **CICA Plan of Action on the Implementation**

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<sup>1</sup> para.16, Almaty Act, 4 June 2002.

<sup>2</sup> para. 5.7 of the Declaration of the Fourth CICA Ministerial Meeting, 12 September 2012.

**of the UN Global Counter-Terrorism Strategy** under the guidance of the Senior Officials Committee.

As a result of consultations with relevant agencies of the UN, the Secretariat prepared the draft Plan and circulated it to the Member States for the first time in November 2013.

Since then, the draft Plan has repeatedly been reviewed at the SWG and SOC meetings, but the Member States have not reached consensus.

Therefore, during the fifth CICA Ministerial Meeting, held in April 2016, it was reiterated<sup>3</sup> that the Ministers endorsed the view on adoption of the CICA Plan of Action on the Implementation of UNGCTS which would provide further impetus to the promotion of cooperation among the CICA Member States in the fight against terrorism, and called upon all parties to work towards its full and effective implementation.

During the fifth CICA Summit in Dushanbe in June 2019, the Heads of State reaffirmed the central role of the United Nations in the international fight against terrorism and emphasized the importance of further actions aimed at finalizing the CICA Plan of Action on the Implementation of UNGCTS<sup>4</sup>.

The Member States have not been able to reach consensus on the text of the Plan in spite of numerous attempts, and due to the COVID-19 pandemic no progress was made in 2020.

Given the increased importance of this matter to all of the Member States, the Kazakh Chairmanship is committed to finalize the CICA Plan of Action on the Implementation of UNGCTS and proceed with its execution.

In line with the initiative of the Kazakhstan, Under-Secretary-General of the United Nations Counter-Terrorism Office Vladimir Voronkov addressed the meeting participants during the SOC meeting on 23 June 2021, and emphasized the importance of combining efforts of all countries to counter terrorism, and called upon the CICA Member States for joint action.

Thereafter, the CICA Chairmanship has reviewed and finalised the draft plan by involving relevant experts based on the Member States' proposals and circulated a new version of the document through the Secretariat (SOC/2021/DRAFT/3<sup>5</sup>).

Given the need to carry out a detailed expert review and the proposal of the Chairmanship, the SOC recommended to hold a specialized meeting

<sup>3</sup> para. 18 of the CICA Ministerial Meeting Declaration, 28 April 2016.

<sup>4</sup> para. 13 of the Declaration of the 5th Council of Heads of State, 15 June 2019.

<sup>5</sup> Outgoing CICA Secretariat Note No.13-1/792 of 29 November 2021.

with the participation of heads of relevant national authorities and organizations of the Member States focused on review and approval of the draft CICA Plan of Action on the Implementation of the UNGCTS.

**Purpose of the meeting:** review and approval of the draft CICA Plan of Action on the Implementation of the UN Global Counter-Terrorism Strategy to be submitted to the CICA governing body for adoption.

**Participants:**

- heads of government departments, institutions and organizations of the CICA Member States in combating terrorism and high-level experts;
- heads and experts from international organizations, including the UN Office of Counter-Terrorism and others;
- heads and experts from regional organizations (CICA, SCO RATS and others).

**Key speakers:**

- CICA Executive Director K.Sarybay;
- Director of the Executive Committee of the SCO Regional Anti-Terrorist Structure R.Mirzaev (*TBC*).

**Date and time:** May 24, 2022.

**Venue:** Nur-Sultan, Kazakhstan.

**Format:** online

**Host:**

- Ministry of Foreign Affairs of the Republic of Kazakhstan – CICA Chairmanship;
- National Security Committee of the Republic of Kazakhstan;
- CICA Secretariat.

**Working languages:** English, Russian (*simultaneous interpretation*).

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## КОНЦЕПЦИЯ

### СПЕЦИАЛИЗИРОВАННОЙ ВСТРЕЧИ СВМДА

#### «Развитие сотрудничества государств-членов СВМДА по реализации Глобальной контртеррористической стратегии ООН»

##### **Введение:**

Тerrorизм во всех его формах и проявлениях представляет собой одну из серьезнейших угроз международному миру и безопасности.

Данный факт нашел свое отражение в Алматинском Акте 2002 года, учредительном документе Совещания по взаимодействию и мерам доверия в Азии (СВМДА), в котором «государства-члены безусловно и однозначно осуждают терроризм во всех его формах и проявлениях, а также осуждают его поддержку или молчаливое признание, равно как и неспособность прямо осудить терроризм»<sup>1</sup>.

Особая важность данной проблемы для государств-членов также подтверждается тем, что одновременно с Алматинским Актом была принята «Декларация СВМДА об устраниении терроризма и содействии диалогу между цивилизациями», которая стала итоговой Декларацией 1-го Саммита глав государств и правительств. В документе подтверждается ключевое значение и обязательства в полной мере поддерживать выполнение резолюции Совета Безопасности ООН №1373 (2001) и других принятых резолюций ООН по борьбе с терроризмом, которые создают базовые рамки для национальных, региональных и международных обязательств и усилий в борьбе с терроризмом.

В целях расширения сотрудничества в борьбе с терроризмом, а также по инициативе Турецкой Республики, в 2012 году СВМДА приступило к проработке возможных совместных мер государств-членов по имплементации Глобальной контртеррористической стратегии ООН (ГКТС ООН), принятой резолюцией Генеральной Ассамблеи ООН №60/288 от 8 сентября 2006 года.

<sup>1</sup> Статья 16 Алматинского Акта, 4 июня 2002 года.

В результате, в 2012 году министры иностранных дел СВМДА дали поручение<sup>2</sup> Секретариату инициировать шаги по разработке Плана действий СВМДА по имплементации ГКТС ООН под руководством Комитета старших должностных лиц.

По итогам проведенных консультаций с соответствующими агентствами ООН, Секретариат подготовил проект Плана и впервые распространил его среди государств-членов в ноябре 2013 года.

В последующем, проект документа неоднократно рассматривался на заседаниях СРГ и КСДЛ, однако государства-члены не смогли достигнуть консенсуса.

В этой связи, на 5-й Встрече министров иностранных дел СВМДА в апреле 2016 года вновь было отмечено<sup>3</sup>, что министры разделяют мнение о том, что принятие Плана действий СВМДА по имплементации ГКТС ООН обеспечит дальнейший импульс для укрепления сотрудничества между государствами-членами СВМДА в области противодействия терроризму и призвали все стороны работать во имя его полного и эффективного осуществления.

В ходе 5-го Саммита СВМДА в г.Душанбе в июне 2019 года главы государств также подтвердили центральную роль ООН в международной борьбе против терроризма и подчеркнули важность дальнейшей работы по согласованию Плана действий СВМДА по имплементации ГКТС ООН<sup>4</sup>.

Несмотря на неоднократные попытки, государства-члены так и не смогли прийти к консенсусу по тексту Плана, а в 2020 году, из-за пандемии Covid-19, данная работа не получила развития.

Признавая важность борьбы с терроризмом для всех государств-членов, казахстанское предательство намерено завершить согласование Плана действий СВМДА по имплементации ГКТС ООН и приступить к его реализации.

По инициативе Казахстана, в ходе КСДЛ 23 июня 2021 года к участникам заседания обратился Заместитель Генерального секретаря ООН – Глава Контртеррористического управления г-н В.Воронков, который отметил важность объединения всех стран в борьбе с терроризмом и призвал государства-членов СВМДА к совместной работе.

В последующем, Предательство СВМДА, с привлечением экспертов, рассмотрело и доработало проект плана на основе

<sup>2</sup> п.5.7 Декларации 4-й Встречи министров иностранных дел СВМДА, 12 сентября 2012 года.

<sup>3</sup> п.18 Декларации 5-й Встречи министров иностранных дел СВМДА, 28 апреля 2016 года.

<sup>4</sup> п.13 Декларации 5-го Саммита глав государств и правительства государств-членов СВМДА, 15 июня 2019 года.

полученных от государств-членов комментариев и распространило через Секретариат новую версию документа (SOC/2021/DRAFT/3<sup>5</sup>).

Ввиду необходимости экспертного рассмотрения документа, а также по предложению Председательства, КСДЛ рекомендовал<sup>6</sup> провести специализированную встречу с участием руководителей компетентных национальных ведомств и организаций государств-членов, на которой рассмотреть проект Плана действий СВМДА по имплементации ГКТС ООН.

**Цель встречи:** рассмотрение и согласование проекта Плана действий СВМДА по имплементации ГКТС ООН, который будет вынесен на утверждение руководящим органом СВМДА.

**Участники:**

- руководители государственных ведомств, учреждений и организаций государств-членов СВМДА в сфере борьбы с терроризмом, а также эксперты высокого уровня;
- руководители и эксперты международных организаций, в том числе Контртеррористического управления ООН и другие;
- руководители и эксперты региональных организаций (СВМДА, РАТС ШОС и другие).

**Ключевые спикеры:**

- Исполнительный Директор СВМДА г-н К.Сарыбай;
- Директор Исполнительного комитета РАТС ШОС г-н Р.Мирзаев (уточняется).

**Дата и время:** 24 мая 2022 г.

**Место:** г.Нур-Султан, Республика Казахстан.

**Формат:** онлайн

**Организаторы:**

- Министерство иностранных дел Республики Казахстан – Председатель СВМДА;

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<sup>5</sup> Исходящая нота Секретариата СВМДА №13-1/792 от 29 ноября 2021 года.

<sup>6</sup> П.4 Решения КСДЛ №SOC/2021-III/DEC/1 от 8 декабря 2021 году.

- Комитет национальной безопасности РК;
- Секретариат СВМДА.

**Языки мероприятия:** английский, русский (*синхронный перевод*).

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**CONFERENCE ON INTERACTION AND CONFIDENCE  
BUILDING MEASURES IN ASIA**

SOC/2021-III/DEC/1  
8 December 2021

**СОВЕЩАНИЕ ПО ВЗАИМОДЕЙСТВИЮ И  
МЕРАМ ДОВЕРИЯ В АЗИИ**

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**Senior Officials Committee**

**Online meeting on 8 December 2021**

**DECISIONS OF THE SENIOR OFFICIALS COMMITTEE**

The Senior Officials Committee (SOC) at its meeting on 8 December 2021 agreed on the following:

1. The SOC took note of the report by the Executive Director on implementation of CICA confidence building measures (CBMs) and appreciated activities of the CICA Secretariat in 2021.
2. The SOC adopted the decision on recommendation for CICA Chairmanship in 2022-2024.
3. The SOC took note of the information by the Chair on the draft Regulations of the CICA Fund and of the deadline of 1 February 2022 for Member States' comments.
4. The SOC recommended convening specialized meetings envisaged by Chapter 8 of the CICA Rules of Procedure, for consideration of the draft CICA Plan of Action for Implementation of UN Global Counter-Terrorism Strategy.
5. The SOC approved the Concept Paper on implementation of CBMs in the priority area “Finance”.
6. The SOC approved the Concept Paper for 2021-2023 on implementation of CBMs in the priority area “Development of small and medium enterprises (SMEs)”.
7. The SOC approved new coordinating countries for implementing CBMs under priority areas of CICA dimensions:

- India in the priority area “Combating terrorism”;
- Kazakhstan in the priority area “Epidemiological safety, public health and pharmaceuticals”; and
- the Russian Federation in the priority area “Security of and in the use of information and communication technologies (ICTs)” for 2022 - 2023.

The SOC approved China as co-coordinating country for implementing CBMs in the priority area “Security of and in the use of information and communication technologies (ICTs)” for 2022 – 2023.

The SOC approved the amended List of coordinating and co-coordinating countries for implementing CBMs under priority areas of CICA dimensions.

8. The SOC approved the CICA Plan of Implementation of CBMs for 2022, with recommendation to the Member States to update or to submit preliminary concepts of 2022 events in accordance with the General Guidelines for Conducting Events on Implementation of CICA CBMs.

9. The SOC adopted the decision on the 2022 Budget of the CICA Secretariat.

10. The SOC adopted the decision on the Staff Matrix of the CICA Secretariat.

11. The SOC took note of the Chairmanship’s intention to continue consultations on membership in the CICA Council of Eminent Persons and supported the Chairmanship’s call to all Member States to nominate high level candidates to the Council of Eminent Persons and candidates to the Advisory Group until 31 December 2021, with a view to ensuring as broad geographical representation as possible.

12. The SOC took note of the information of the Chairmanship on progress in composition of the CICA Think Tank Forum (TTF) and on the forthcoming TTF meeting on 28-29 December 2021.

13. The SOC approved starting the process of establishing relations with the Eurasian Economic Commission (EEC) of the Eurasian Economic Union (EAEU) and with the Association of Southeast Asian Nations (ASEAN).



**SECRETARIAT OF THE CONFERENCE ON INTERACTION  
AND CONFIDENCE BUILDING MEASURES IN ASIA**

**СЕКРЕТАРИАТ СОВЕЩАНИЯ ПО ВЗАИМОДЕЙСТВИЮ  
И МЕРАМ ДОВЕРИЯ В АЗИИ**

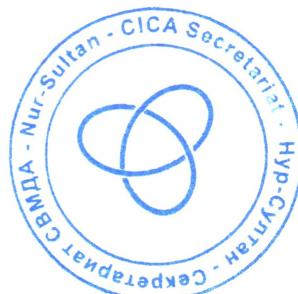
**№13-1/792**

*Enclosure:  
as stated, on 13 p.*

The Secretariat of the Conference on Interaction and Confidence Building Measures in Asia (CICA) presents its compliments to the CICA Member States and, on behalf of CICA Chairmanship, has the honour to forward herewith a Draft CICA Plan of Action on the Implementation of the United Nations Global Counter-Terrorism Strategy, prepared on the basis of proposals from the CICA Member States, and a background paper by the Chairmanship for introduction and discussion at the meeting of the Senior Officials Committee on 8 December 2021 under agenda item 7.

The Secretariat avails itself of this opportunity to renew to the CICA Member States the assurances of its highest consideration.

Nur-Sultan, 29 November 2021



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OF THE CONFERENCE ON INTERACTION  
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СЕКРЕТАРИАТ СОВЕЩАНИЯ ПО ВЗАИМОДЕЙСТВИЮ  
И МЕРАМ ДОВЕРИЯ В АЗИИ

№13-1/792

Приложение:  
упомянутое,  
на 13 л.

Секретариат Совещания по взаимодействию и мерам доверия в Азии (СВМДА) свидетельствует свое уважение государствам-членам СВМДА и, от имени Председательства СВМДА, имеет честь направить проект Плана действий СВМДА по имплементации Глобальной контртеррористической стратегии Организации Объединенных Наций, подготовленный на основе предложений государств-членов, а также пояснительную записку Председательства для представления и обсуждения на заседании Комитета старших должностных лиц 8 декабря 2021 года по пункту 7 Повестки дня.

Секретариат пользуется случаем, чтобы возобновить государствам-членам СВМДА уверения в своем весьма высоком уважении.

город Нур-Султан, 29 ноября 2021 г.



ГОСУДАРСТВА-ЧЛЕНЫ  
СОВЕЩАНИЯ ПО ВЗАИМОДЕЙСТВИЮ И  
МЕРАМ ДОВЕРИЯ В АЗИИ

*Қосымша:  
аталған 13 п.*

Азиядағы өзара іс-қимыл және сенім шаралары кеңесінің (АӨСШК) Хатшылығы АӨСШК мүше мемлекеттеріне өзінің зор ілтипатын білдіреді және АӨСШК тәрағалығы атынан мүше мемлекеттердің ұсыныстары негізінде дайындалған АӨСШК-тің Біріккен Ұлттар Ұйымының терроризмге қарсы жаһандық стратегиясын іске асыру бойынша АӨСШК іс-қимыл жоспарының жобасын және анықтамалық материалды 2021 жылғы 8 желтоқсанда өтетін Аға лауазымды тұлғалар комитетінің отырысында күн тәртібінің 7-тармағы бойынша ұсыну және талқылау үшін жіберуді өзіне мәртебе санайды.

Хатшылық осы мүмкіндікті пайдалана отырып, АӨСШК мүше мемлекеттеріне өзінің зор ілтипатын тағы да растайды.

Нұр-Сұлтан қаласы, 2021 жылғы 29 қараша

**АЗИЯДАҒЫ ӨЗАРА ИС-ҚИМЫЛ ЖӘНЕ  
СЕНІМ ШАРАЛАРЫ КЕҢЕСІНІҢ  
МҮШЕ МЕМЛЕКЕТТЕРІ**



**CONFERENCE ON INTERACTION AND CONFIDENCE  
BUILDING MEASURES IN ASIA**

**СОВЕЩАНИЕ ПО ВЗАИМОДЕЙСТВИЮ И  
МЕРАМ ДОВЕРИЯ В АЗИИ**

SOC/2021/DRAFT/3  
29 November 2021

Distr: Member States only

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**Chairmanship of Kazakhstan**

**Draft CICA Plan of Action on the Implementation of  
the United Nations Global Counter-Terrorism Strategy**

We, the Member States of the Conference on Interaction and Confidence Building Measures in Asia (CICA);

*Reiterating* strong condemnation of terrorism in all its forms and manifestations and reaffirming that any acts of terrorism are criminal and unjustifiable, regardless of their motivations, whenever, wherever and by whomsoever committed;

*Recognising* that terrorism constitutes a direct violation of human rights, in particular the right to life and freedom, security and development; is aimed at threatening territorial integrity, stability and the security of States; and that the international community should take the necessary steps to enhance cooperation to prevent and combat terrorism in a decisive, unified, coordinated, inclusive and transparent manner;

*Recognising* also that terrorism cannot and should not be associated with any religion, nationality, civilisation or ethnic group,

*Reaffirming* our strong commitment to the purposes and principles of the UN Charter and the primary responsibility of the UN Security Council for the maintenance of international peace and security<sup>1</sup> as well as generally recognized principles of international law, especially sovereign equality, territorial integrity, political independence and non-interference in their internal affairs;

*Reiterating* our strong resolve to combat terrorism in all its forms and manifestations, including financing, supporting, harbouring, training and equipping of terrorists and strengthen bilateral, regional and international cooperation;

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<sup>1</sup> UNSCR 1624

*Emphasising* the central role of the UN in the fight against international terrorism and reaffirming the UN Global Counter-Terrorism Strategy and its four pillars; and calling to step up our efforts to implement the Strategy in an integrated and balanced manner in all its aspects;

*Reiterating* the primary role of States in preventing and countering terrorism both at the national and international levels, including the implementation of the UN Global Counter-Terrorism Strategy;

*Welcoming* the adoption of the General Assembly Resolution A/RES/75/291 on the seventh review of the United Nations Global Counter-Terrorism Strategy which, *inter alia*, encourages the development of national, subregional and regional plans to support the implementation of the Strategy;

*Emphasising* that promotion and protection of human rights, rule of law, and sustainable economic and social development are factors which can contribute to address the conditions conducive to the spread of terrorism;

*Mindful* of the role CICA is well placed to play in coordinating efforts for national, regional and international counter-terrorism initiatives;

*Taking into account* that the present Action Plan is aimed at implementation, on a voluntary basis, of the UN Global Counter-Terrorism Strategy in a comprehensive manner within the CICA region, and that this Plan may be reviewed as required;

*Recognizing* the need to respect the sovereignty of each country and its relevant pertinent national legislations;

### **Pillar I: Measures to address the conditions conducive to the spread of terrorism**

Resolve to undertake the following measures aimed at addressing the conditions conducive to the spread of terrorism:

1. To take measures pursuant to international law and while ensuring national ownership, to address all drivers of extremism conducive to terrorism, both internal and external, in a balanced manner.
2. To eradicate poverty and to promote sustainable economic and social development, social justice as part of the strategy to prevent spread of terrorism and to support exchange of good practices and information in this area.

3. To promote human rights as well as values of mutual respect and tolerance among different cultures, civilizations and religions.
4. To respect freedom of religions, promote inter-ethnic and inter-religious dialogue and prevent disinformation that could lead to radicalization.
5. To look into ways to develop tools of assistance at the national and regional level on a voluntary basis with coordination among member states to address the needs of victims of terrorism, including the respect of victims' right of equal access to justice and their right to an effective remedy.
6. To condemn any forms of justification or glorification apologia of terrorism, that may incite further terrorist acts, we agree to continue to work to develop and adopt measures to counter the threat posed by the spread of terrorist ideology as well as means to counter terrorism propaganda, incitement and recruitment, including through the Internet and social networks in accordance with our domestic legislation and respective obligations under international law to prohibit by law incitement to commit a terrorist act or acts and prevent such conduct.
7. We recognize the role of the media, effective communication and use of ICT, as crucial for success of counter-narrative and counter-terrorism efforts among other things.

## **Pillar II: Preventing and combating terrorism**

We resolve to undertake the following measures to prevent and combat terrorism in accordance with generally recognized norms and principles of international law as well as national legislation:

1. To consider becoming parties to international counterterrorism legal instruments, in accordance with their constitutional process.
2. To support the implementation of the Code of Conduct towards Achieving a World Free of Terrorism adopted on the margins of the 73<sup>rd</sup> session of the UN General Assembly and supported by a majority of the CICA Member States.
3. To intensify cooperation among law enforcement agencies in preventing and combating terrorism as well as in combating transnational organized crime, including the illicit trafficking in and smuggling of arms and drugs,

human trafficking, and money laundering, which are closely connected to the financing of terrorism.

4. To continue to implement the FATF Standards on countering money laundering, the financing of terrorism and proliferation of weapons of mass destruction, as well as to enhance cooperation in these areas within the FATF and the relevant regional bodies.
5. To implement individual and collective measures to address terrorist threats in accordance with domestic and international law, while ensuring freedom of information and expression, and share relevant national experience and best practices with each other.
6. To take effective measures in accordance with international law to ensure that the territories of Member States are not used for the training, financing and transit of terrorist groups.
7. To increase efforts to prevent and counter terrorism and extremism, including the spread of terrorist and extremist ideology and propaganda and the use of the Internet for terrorist purposes in their countries;
8. To urge the media to apply ethical standards when depicting terrorist events in order to avoid amplifying terrorist and extremist content
9. To cooperate in efforts to address the threat posed by foreign terrorist fighters, including by preventing the radicalization to terrorism and recruitment of foreign terrorist fighters, preventing foreign terrorist fighters from crossing our national borders, disrupting and preventing financial support to foreign terrorist fighters, and developing and implementing prosecution, reintegration and rehabilitation strategies for returning foreign terrorist fighters in accordance with national legislation.
10. To identify and suppress terrorist activities of criminal groups and individuals obtaining, handling, financing, storing, using or seeking access to all types of explosives, materials and components that can be used to manufacture explosive devices.
11. To destroy laboratories and other specialized facilities of terrorist organizations intended for manufacture of arms, ammunition, explosives and explosive devices as well as weapons of mass destruction.

**Pillar III: Measures to build States' capacity to prevent and combat terrorism**

We resolve to undertake the following measures to develop our capacities to prevent and combat terrorism:

1. To encourage organizing training programmes, workshops and seminars for the relevant agencies.
2. To encourage efforts for sharing and exchange of information and best practices among law enforcement agencies through bilateral, regional and multilateral legal mechanisms in accordance with domestic and international law to support effective criminal investigation and prosecution of any person who supports, facilitates, participates or attempts to participate in the financing, planning, preparation, perpetration of terrorist acts or provides safe heavens.
3. To strengthen the capacity of the criminal justice systems to properly investigate, prosecute and adjudicate terrorist offences.
4. To encourage sustained cooperation among international and regional organizations as well as with the relevant UN agencies through memoranda of understanding or other means for more effective and practical cooperation, joint activities and efficient exchange of information.
5. To facilitate interaction and enhanced cooperation through multilateral and bilateral agreements between governmental focal points in the Member States.
6. To promote, where feasible, partnerships in the fight against terrorism, in order to develop capacity-building prevention and protection programs according to national legislation local conditions and national priorities.
7. To promote collective or bilateral cooperation upon request from member States through technical, logistical or financial assistance, for the purpose of combating terrorism.

**Pillar IV: Measures to ensure respect for human rights for all and the rule of law as the fundamental basis of the fight against terrorism**

We resolve to undertake the following measures while reaffirming that the promotion and protection of human rights for all and respect for the rule of

law is essential to all components of the Strategy, recognising that effective counter-terrorism measures and the protection of human rights are not conflicting goals, but complementary and mutually reinforcing, and emphasizing the need to promote international solidarity in support of victims of terrorism and to ensure that victims of terrorism are treated with dignity and respect:

1. To ensure that any measures taken to combat terrorism comply with our respective obligations under international law, in particular human rights law, refugee law and international humanitarian law, also taking into consideration effects of terrorism on human rights of the victims of terrorism.
  2. To reaffirm the essential role of the United Nations system in strengthening the international legal architecture by promoting the rule of law, respect for human rights and effective criminal justice systems, which constitute the fundamental basis of our common fight against terrorism.
  3. To encourage public discussion of national programmes, plans and strategies on countering terrorism in order to ensure transparency and accountability.
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**BACKGROUND PAPER**  
**on the Draft CICA Plan of Action on Implementation**  
**of the United Nations Global Counter-Terrorism Strategy**

In the Almaty Act of 2002, the founding document of CICA, “the Member States unconditionally and unequivocally condemn terrorism in all its forms and manifestations as well as any support or acquiescence to it and the failure to directly condemn it.” (para.16, Almaty Act).

The critical importance of this matter was evidenced with the adoption of the “CICA Declaration on Eliminating Terrorism and Promoting Dialogue Among Civilizations” (in parallel with the Almaty Act) that was to become the outcome Declaration of the First Summit of Heads of State and Government. The document reaffirms the key significance and commitment to fully support the implementation of UN Security Council Resolution No.1373 and other resolutions aimed at countering terrorism, adopted by the UN that serve as the basic framework for national, regional and international obligations and efforts in combating terrorism.

In this respect, counter-terrorism issues are the major focus of the CICA Member States’ cooperation that have been reflected in the updated **Catalogue of Confidence of Building Measures of CICA (was adopted at the Ministerial Meeting of CICA in October 2021)** as “Combating terrorism” in “New Challenges and Threats” dimension priority area of cooperation.

In 2012, the CICA engaged in the development of the Member States’ potential joint initiatives on implementation of the **UN Global Counter-Terrorism Strategy (UNGCTS)**, adopted by United Nations General Assembly Resolution No. 60/288 of 8 September 2006, in an effort to foster cooperation in combating terrorism and in line with the initiative of the Republic of Turkey.

*For reference: UNGCTS, for the first time, united 192 Member States when the resolution was adopted by consensus.*

*The strategy includes over 50 practical recommendations and regulations grouped into the following four aspects:*

- a) measures to address the conditions conducive to the spread of terrorism;*
- b) measures to prevent and combat terrorism;*
- c) measures to build States' capacity to prevent and combat terrorism and to strengthen the role of the UN's system in this regard;*
- d) measures to ensure respect for human rights for all and the rule of law as the fundamental basis of the fight against terrorism.*

Therefore in 2012, the CICA Foreign Ministers requested the Secretariat to take steps in the elaboration of the **CICA Plan of Action on the Implementation of the UN Global Counter-Terrorism Strategy** under the guidance of the Senior Officials Committee (*para. 5.7 of the Declaration of the Fourth CICA Ministerial Meeting held on 12 September 2012*).

Further to consultations with the relevant UN agencies, the Secretariat elaborated the draft Action Plan and circulated it to the Member States for the first time in November 2013.

Since then, the draft was repeatedly reviewed at the meetings of SWG and SOC, but the Member States have not reached consensus on this matter.

Therefore, at the 5<sup>th</sup> CICA Ministerial Meeting held in April 2016, it was reiterated that (*para. 18 of the CICA Ministerial Meeting Declaration*) the Ministers shared the view on adopting *the CICA Plan of Action on the Implementation of UNGCTS* that would provide further impetus to the promotion of cooperation among the CICA Member States in the fight against terrorism, and called upon all parties to work towards its full and effective implementation.

During the 5<sup>th</sup> CICA Summit in Dushanbe in June 2019, the Heads of State reaffirmed the central role of the United Nations in the international fight against terrorism, and emphasized the importance of further actions aimed at finalizing the CICA Plan of Action on the Implementation of UNGCTS (*para.13 of the Declaration of the 5<sup>th</sup> Council of Heads of State*).

The Member States have not been able to reach consensus on the text of the Plan in spite of numerous attempts, and no progress was made in 2020 due to the COVID-19 pandemic.

Given the increased importance of this matter for all Member States, the Republic of Kazakhstan, as the Chair in CICA, is committed to finalize the CICA Plan of Action on the Implementation of UNGCTS and proceed with its execution.

In fact, during the SOC meeting held on 23 June 2021, Under-Secretary-General of the United Nations Counter-Terrorism Office Vladimir Voronkov addressed the meeting participants and emphasized the importance of combining efforts of all countries to counter terrorism, and called upon the CICA Member States to work together.

The analysis made indicated that certain items of the draft of CICA Plan of Action duplicated the UNGCTS, and the size of the document has increased significantly (*in 2013, the initial draft of CICA Plan of Action included three pages, while the draft, as of 9 February 2020, already consists of 10 pages*).

In this respect, the CICA Chairmanship, in partnership with relevant experts, has reviewed and refined the draft on the basis of Member States' comments made so far and is hereby proposing a new version for further discussion (SOC/2021/DRAFT/3).

Thereafter, the Chairmanship plans to take the following steps:

1. Inform SOC on 8 December 2021 regarding the progress on this document and the efforts made (*item 7 of the SOC Agenda*).
2. In the 1st quarter of 2022, hold a specialised meeting of CICA\* (*in a hybrid format*), focused on the review of CICA Plan of Action, with the participation of heads of relevant national agencies of the Member States. Invite Under-Secretary-General of the UN CTO V.Voronkov and Director of the SCO RATS Executive Committee to be the keynote speakers at the meeting.
3. Resume the work on elaborating and finalizing the draft Plan of Action with the Member States in line with the CICA Rules of Procedure.

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\* A recommendation of the SOC is needed for holding such a meeting in accordance with p.8.1 of the CICA Rules of Procedure.

**ПОЯСНИТЕЛЬНАЯ ЗАПИСКА**  
**«В отношении проекта Плана действий СВМДА**  
**по имплементации ГКТС ООН»**

В Алматинском Акте 2002 года, учредительном документе СВМДА, «государства-члены безусловно и однозначно осуждают терроризм во всех его формах и проявлениях, а также осуждают его поддержку или молчаливое признание, равно как и неспособность прямо осудить терроризм» (п.16 Алматинского Акта).

Особая важность данной проблемы для государств-членов также подтверждается тем, что одновременно с Алматинским Актом была принята «Декларация СВМДА об устранении терроризма и содействии диалогу между цивилизациями», которая стала итоговой Декларацией 1-го Саммита глав государств и правительств. В документе подтверждается ключевое значение и обязательства в полной мере поддерживать выполнение резолюции СБ ООН №1373 и других принятых резолюций ООН по борьбе с терроризмом, которые создают базовые рамки для национальных, региональных и международных обязательств и усилий в борьбе с терроризмом.

В этой связи, вопросы борьбы с терроризмом стали одним из основных направлений сотрудничества государств-членов СВМДА, которые нашли свое отражение в обновленном **Каталоге мер доверия СВМДА** (*утвержден ВМИД СВМДА в октябре 2021 года*) в качестве приоритетной сферы сотрудничества «Борьба с терроризмом» в измерении «Новые вызовы и угрозы».

В целях расширения сотрудничества в борьбе с терроризмом, а также по инициативе Республики Турция, в 2012 году СВМДА приступило к проработке возможных совместных мер государств-членов по

имплементации **Глобальной контртеррористической стратегии ООН** (ГКТС ООН), принятой резолюцией Генеральной Ассамблеи ООН №60/288 от 8 сентября 2006 года.

*Справочно: ГКТС ООН впервые объединила все 192 государства-члена ООН, резолюция по которой была принята консенсусом.*

Стратегия включает более 50 практических рекомендаций и положений, объединенных по следующим 4-м направлениям:

а) меры по устранению условий, способствующих распространению терроризма;

б) меры по предотвращению терроризма и борьбе с ним;

в) меры по укреплению потенциала государств по предотвращению терроризма и борьбе с ним и укреплению роли системы ООН в этой области;

г) меры по обеспечению всеобщего уважения прав человека и верховенства права в качестве фундаментальной основы для борьбы с терроризмом.

В результате, в 2012 году министры иностранных дел СВМДА дали поручение Секретариату инициировать шаги по разработке **Плана действий СВМДА по имплементации Глобальной контртеррористической стратегии ООН** под руководством Комитета старших должностных лиц (*п.5.7 Декларации 4-й ВМИД СВМДА от 12 сентября 2012 года*).

По итогам проведенных консультаций с соответствующими агентствами ООН, Секретариат подготовил проект Плана и впервые распространил его среди государств-членов в ноябре 2013 года.

В последующем, проект документа неоднократно рассматривался на заседаниях СРГ и КСДЛ, однако государства-члены не смогли достигнуть консенсуса.

В этой связи, на 5-й Встрече министров иностранных дел государств-членов СВМДА в апреле 2016 года вновь было отмечено (*п.18 Декларации ВМИД*), что министры разделяют мнение о том, что принятие Плана действий СВМДА по имплементации ГКТС ООН обеспечит

дальнейший импульс для укрепления сотрудничества между государствами-членами СВМДА в области противодействия терроризму и призвали все стороны работать во имя ее полного и эффективного осуществления.

В ходе 5-го Саммита СВМДА в г.Душанбе в июне 2019 года главы государств также подтвердили центральную роль ООН в международной борьбе против терроризма и подчеркнули важность дальнейшей работы по согласованию Плана действий СВМДА по имплементации ГКТС ООН (*n.13 Декларации 5-го СГГ*).

Несмотря на неоднократные попытки, государства-члены так и не смогли прийти к консенсусу по тексту Плана, а в 2020 году, из-за пандемии Covid-19, данная работа не получила развития.

Ввиду высокой важности проблемы для всех государств-членов, Республика Казахстан, как Председатель СВМДА, намерена завершить согласование Плана действий СВМДА по имплементации ГКТС ООН и приступить к его реализации.

Так, в ходе КСДЛ 23 июня 2021 года к участникам заседания обратился Заместитель Генерального секретаря – Глава Контртеррористического управления ООН В.И.Воронков, который отметил важность объединения всех стран в борьбе с терроризмом и призвал государства-членов СВМДА к совместной работе.

Проведенный анализ также показал, что отдельные позиции проекта Плана стали дублировать ГКТС ООН, а объем документа значительно вырос (*в 2013 году первый проект Плана был на 3-х листах, то проект от 9 февраля 2020 года насчитывает уже 10 листов*).

В этой связи, Председательство СВМДА, с привлечением соответствующих экспертов, рассмотрело и доработало проект плана на основе полученных на данный момент комментариев государств-членов и настоящим предлагает новую версию документа для дальнейшего обсуждения (SOC/2021/DRAFT/3).

В дальнейшем Председательство планирует реализовать следующие шаги:

1. В ходе КСДЛ 8 декабря 2021 года проинформировать о ходе работы над документом и проделанной работе (*п.7 повестки дня КСДЛ*).
2. В 1-м квартале 2022 года провести специализированную встречу СВМДА<sup>1</sup> (*в гибридном формате*) с участием руководителей компетентных национальных ведомств государств-членов, на которой рассмотреть проект Плана. В качестве основных докладчиков пригласить Заместителя Генерального секретаря ООН В.Воронкова и Директора Исполкома РАТС ШОС.
3. По итогам Специализированной встречи продолжить работу по проработке и согласованию проекта Плана с государствами-членами согласно Правилам процедур СВМДА.

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<sup>1</sup> В соответствии с п. 8.1 Правил процедур СВМДА, для проведения такой встречи необходима рекомендация КСДЛ.